

<u>MEMORANDUM</u>

Arizona Corporation Commission DOCKETED

AUG 1 7 2010

DOCKETED BY

TO:

Docket Control

FROM:

Steve M. Olea

Director

Utilities Division

DATE:

August 17, 2010

RE:

STAFF REPORT FOR THE APPLICATION OF COMMUNITY WATER COMPANY FOR A DETERMINATION THAT THE "AGREEMENT FOR PAST CAP M&I WATER SERVICE CAPITAL CHARGES" WITH CENTRAL ARIZONA WATER CONSERVATION DISTRICT IS NOT AN EVIDENCE OF INDEBTEDNESS REQUIRING COMMISSION APPROVAL UNDER A.R.S. §§ 40-301 AND 40-302; OR, IN THE ALTERNATIVE, APPROVAL OF THAT

AGREEMENT. (DOCKET NO. W-02304A-09-0575)

Attached is the Staff Report for Community Water Company of Green Valley's application for a determination that the "Agreement for Past Cap M&I Water Service Capital Charges (Installment)" with the Central Arizona Water Conservation District is not an evidence of indebtedness requiring Commission approval under A.R.S. §§ 40-301 and 40-302; or, in the alternative, approval of that agreement. Staff recommends retroactive approval of the five installment payment obligations incurred by Community Water Company of Green Valley by executing the agreement.

Any party to this proceeding who wishes may file comments to the Staff Report with the Commission's Docket Control by 4:00 p.m. on or before August 26, 2010.

SMO:PMC:kdh

Originator: Pedro M. Chaves



Service List for: Community Water Company of Green Valley Docket No. W-02304A-09-0575

Mr. Jason D. Gellman, Esq. One Arizona Center 400 East Van Buren Street, Suite 800 Phoenix, Arizona 85004

Arturo R. Gabaldón President Community Water Company of Green Valley 1501 South La Canada Green Valley, Arizona 85614-1600

STAFF REPORT UTILITIES DIVISION ARIZONA CORPORATION COMMISSION

COMMUNITY WATER COMPANY OF GREEN VALLEY DOCKET NO. W-02304A-09-0575

APPLICATION FOR FINANCING

AUGUST 17, 2010

STAFF ACKNOWLEDGMENT

The Staff Report for Community Water of Green Valley, Docket No. W-02304A-09-0575 is the responsibility of the Staff member listed below. Pedro M. Chaves is responsible for the financial review and analysis.

PEDRO M. CHAVES

PUBLIC UTILITIES ANALYST III

EXECUTIVE SUMMARY COMMUNITY WATER COMPANY OF GREEN VALLEY DOCKET NO. W-02304A-09-0575

On December 22, 2009, Community Water Company of Green Valley, ("CWCGV" or "Cooperative") a Class "B" public service water corporation and non-profit, member-owned cooperative located in Green Valley, Arizona, filed an application requesting a determination that the "Agreement for Past Cap M&I Water Service Capital Charges (Installment)" with the Central Arizona Water Conservation District ("CAWCD") is not an evidence of indebtedness requiring Commission approval under A.R.S. §§ 40-301 and 40-302; or, in the alternative, approval of that agreement.

On November 21, 2007, the Cooperative entered into a long-term agreement with the CAWCD for an additional Central Arizona Project ("CAP") allocation. To pay for this additional CAP allocation, CWCGV opted for a five-year payment plan with annual installments of \$222,995 as an alternative to a single lump-sum payment. According to CWCGV's audited financial statements, the installment payment plan provides for an effective annual interest rate of 5.2 percent. The first installment was due on December 1, 2007, and the final payment is due December 1, 2011.

Arizona Corporation Commission ("Commission") Decision No. 71259, dated September 2, 2009, ordered CWCGV to file an application with the Commission regarding the necessity of Commission approval of the Cooperative's long-term agreement with the CAWCD pursuant to A.R.S. §§ 40-301 and 40-302.

A.R.S. § 40-301(B) states, "A public service corporation may issue stocks and stock certificates, bonds, notes and other evidences of indebtedness payable at periods of more than twelve months after the date thereof, only when authorized by an order of the commission."

Staff concludes that, from a financial perspective, the installment payment plan included in the CAWCD agreement meets the criteria of a debt obligation; accordingly, the agreement is a note evidencing indebtedness.

As of December 31, 2009, CWCGV had a 1.38 debt service coverage ratio ("DSC"). Inclusion of rates approved by Decision No. 71478, dated February 3, 2010, results in a proforma DSC ratio of 3.10. The DSC results indicate that CWCGV can meet all obligations with cash generated from operations.

On December 31, 2009, CWCGV's capital structure, inclusive of the outstanding balance of the CAP allocation 5-year \$1,015,665 obligation, was composed of 3.4 percent short-term debt, 28.5 percent long-term debt and 68.1 percent equity. CWCGV's capital structure is consistent with Staff's capital structure recommendations for cooperatives.

Staff concludes that inclusion of the CAP allocation debt is within CWCGV's corporate powers, is compatible with the public interest, is consistent with sound financial practices and will not impair its ability to provide services.

Staff recommends that the Commission retroactively authorize CWCGV to incur an obligation to pay five annual payments of \$222,995 beginning December 1, 2007, and ending December 1, 2011, as provided for in its agreement with CAWCD dated November 21, 2007.

Staff further recommends authorizing CWCGV to engage in any transaction and to execute any documents necessary to effectuate the authorizations granted in this proceeding.

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Community Water Company of Green Valley Docket No. W-02304A-09-0575 Page 1

INTRODUCTION

Community Water Company of Green Valley ("CWCGV" or "Cooperative") is a "Class B" public service corporation and non-profit member-owned cooperative engaged in the business of providing water utility service in Pima County, Arizona in the unincorporated community of Green Valley.

On December 22, 2009, CWCGV filed an application requesting a determination that the "Agreement for Past Cap M&I Water Service Capital Charges (Installment)" with the Central Arizona Water Conservation District ("CAWCD") is not an evidence of indebtedness requiring Commission approval under A.R.S. §§ 40-301 and 40-302; or, in the alternative, approval of that agreement.

The Cooperative's current rates were approved by Arizona Corporation Commission ("Commission") Decision No. 71478, dated February 3, 2010.

NOTICE

On July 13, 2010, CWCGV filed an affidavit of publication verifying public notice of the application. The Cooperative published notice of the application in the *Green Valley News and Sun* on July 11, 2010. The *Green Valley News and Sun* is a newspaper of general circulation in Pima County. The affidavit of publication is attached along with a copy of the Notice (Attachment A).

BACKGROUND

On November 21, 2007, the Cooperative entered into a long-term agreement with the CAWCD for an additional Central Arizona Project ("CAP") allocation. To pay for this additional CAP allocation, CWCGV opted for a five-year payment plan with annual installments of \$222,995 as an alternative to a single lump-sum payment. According to CWCGV's audited financial statements, the installment payment plan provides for an effective annual interest rate of 5.2 percent. The first installment was due on December 1, 2007, and the final payment is due December 1, 2011.

Decision No. 71259, dated September 2, 2009, ordered CWCGV to file an application with the Commission regarding the necessity of Commission approval of the Cooperative's long-term agreement with the CAWCD pursuant to A.R.S. §§ 40-301 and 40-302.

FINANCIAL ANALYSIS

A.R.S. § 40-301(B) states, "A public service corporation may issue stocks and stock certificates, bonds, notes and other evidences of indebtedness payable at periods of more than twelve months after the date thereof, only when authorized by an order of the commission."

Community Water Company of Green Valley Docket No. W-02304A-09-0575 Page 2

According to the Barron's Dictionary of Finance and Investment Terms, debt is "Money, goods, or services that one party is obligated to pay to another in accordance with an expressed or implied agreement. Debt may or may not be secured." In this instance, CWCGV has an obligation to make five annual installment payments of \$222,995, or it will lose its right to 1,521 acre-feet of CAP water. Under the National Association of Utility Regulatory Commissioners Uniform System of Accounts this obligation is appropriately classified in Account No. 224, Other Long-Term Debt because it is "other obligations maturing more than one year from date of issuance and assumption." Staff concludes that, from a financial perspective, the installment payment plan included in the CAWCD agreement meets the criteria of a debt obligation; accordingly, the agreement is a note evidencing indebtedness.

Staff's analysis is illustrated in Schedule PMC-1. Column [A] reflects CWCGV's audited financial information for the year ended December 31, 2009.² Column [B] presents pro forma financial information that modifies Column [A] to reflect rates approved by Decision No. 71478.

DSC

Debt service coverage ratio ("DSC") represents the number of times internally generated cash will cover required principal and interest payments on short-term and long-term debt. A DSC greater than 1.0 indicates that operating cash flow is sufficient to cover debt obligations. A DSC less than 1.0 means that debt service obligations cannot be met by cash generated from operations and that another source of funds is needed to avoid default.

Schedule PMC-1, Column [A] shows that for the year ended December 31, 2009, CWCGV had a 1.38 DSC.³ The pro forma DSC ratio for the Cooperative under the scenario described above for Column [B] is 3.10. DSC results indicate that CWCGV can meet all obligations with cash generated from operations.

Capital Structure

As of December 31, 2009, CWCGV's capital structure was composed of 3.4 percent short-term debt, 28.5 percent long-term debt and 68.1 percent equity. Staff typically recommends that equity represent not less than 30 percent for cooperatives to provide a balance of cost and financial risk. CWCGV's pro forma capital structure is consistent with Staff's capital structure recommendations for cooperatives.

¹ Barron's Dictionary of Finance and Investment Terms. 6th ed. 2003.

² The financial statements include the effects of a \$413,000 balance on the \$1,015,665 5-year unauthorized existing CAWCD debt at 5.2 percent per annum.

³ CWCGV was granted a rate increase in Decision No. 71259. New approved rates provide a positive operating income, which results in an even higher DSC ratio.

⁴ The Cooperative's audited financials include the outstanding long-term debt and short-term debt related to the CAP allocation agreement with the CAWCD.

Community Water Company of Green Valley Docket No. W-02304A-09-0575 Page 3

COMPLIANCE

Community Water Company of Green Valley is current with its compliance filings, which are currently under review by Staff.

CONCLUSION AND RECOMMENDATIONS

Staff concludes that CWCGV incurred the payment obligations in its CAWCD agreement for appropriate purposes.

Staff further concludes that inclusion of the CAP allocation debt is within CWCGV's corporate powers, is compatible with the public interest, is consistent with sound financial practices and will not impair its ability to provide services.

Staff recommends that the Commission retroactively authorize CWCGV to incur an obligation to pay five annual payments of \$222,995 beginning December 1, 2007, and ending December 1, 2011, as provided for in its agreement with CAWCD dated November 21, 2007.

Staff further recommends authorizing CWCGV to engage in any transaction and to execute any documents necessary to effectuate the authorizations granted in this proceeding.

FINANCIAL ANALYSIS

Selected Financial Information

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⁴⁸ ¹ Column [A] is based on 2009 audited financial statements for the year ended December 31, 2009 (Audited financials include the outstanding balance of the CAP allocation 5-year \$1,015,665 unauthorized debt).

^{50 &}lt;sup>2</sup> Column [8] is Column [A] modified to reflect rates approved by Decision No. 71478.

⁵¹ 3 Net CIAC balance (i.e. less: accumulated amortization of contributions).

^{53 &}lt;sup>4</sup> Staff typically recommends that combined AIAC and Net CIAC funding not exceed 30 percent of total capital, inclusive of AIAC and Net CIAC, for private and investor-owned utilities.

ORIGINAL

1	BEFORE THE ARIZONA CORPORATION COMMISSION
2	COMMISSIONERS KRISTIN K. MAYES, Chairman
3	GARY PIERCE PAUL NEWMAN
4	SANDRA D. KENNEDY BOB STUMP
5	IN THE MATTER OF THE APPLICATION) DOCKET NO. W-02304A-09-0575
6	OF COMMUNITY WATER COMPANY OF) GREEN VALLEY FOR A DETERMINATION)
7	THAT THE 'AGREEMENT FOR PAST CAP M&I) WATER SERVICE CAPITAL CHARGES)
8	(INSTALLMENT)' WITH CENTRAL ARIZONA) NOTICE OF FILING WATER CONSERVATION DISTRICT IS NOT AN)
10	EVIDENCE OF INDEBTEDNESS REQUIRING) COMMISSION APPROVAL UNDER A.R.S §§ 40-)
11	301 AND 40-302; OR, IN THE ALTERNATIVE, APPROVAL OF THAT AGREEMENT.
12	G C VIII G C VIII (GOWGOVENI I Glastic succiol
13	Community Water Company of Green Valley ("CWCGV") hereby files the attached
14	affidavit of publication regarding its application for past CAP M&I water service capital charges. RESPECTFULLY SUBMITTED this 13 th day of July, 2010.
15	RESPECTFULL I SUBMITTED uns 15 day of July, 2010.
16	1 11
17	Arizona Corporation CommissiorBy Arizona College
18	DOCKETED ason D. Gellman ROSHKA DEWULF & PATTEN, PLC.
19	JUL 1 3 2010 One Arizona Center 400 East Van Buren Street, Suite 800
20	DOCKETED BY Phoenix, Arizona 85004
21	
22 23	
24	Original and thirteen copies of the foregoing
25	filed this 134 day of July, 2010, with:
26	Docket Control IS: 2 C E I TO GIOZ ARIZONA CORPORATION COMMISSION
27	1200 West Washington Street Phoenix, Arizona 85007 USA USA

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1	Copy of the foregoing hand-delivered
2	this 124 day of July 2010, to:
3	Lyn A. Farmer, Esq. Chief Administrative Law Judge
4	Hearing Division Arizona Corporation Commission
5	1200 West Washington Street Phoenix, Arizona 85007
6	Janice Alward, Esq.
7	Chief Counsel, Legal Division Arizona Corporation Commission
8	1200 West Washington Street Phoenix, Arizona 85007
9	Steve Olea
10	Director, Utilities Division Arizona Corporation Commission
11	1200 West Washington Street Phoenix, Arizona 85007
12	Arturo R. Gabaldon
13	President Community Water Company of Green Valley
14	1501 South La Canada Green Valley, AZ 85614-1600
15	
16	By Dobbin And A.

AFFIDAVIT OF PUBLICATION

STATE OF ARIZONA

SS.

COUNTY OF PIMA

MARILEE WRIGHT being first duly sworn, deposes and says that she is the Public Notices Manager of the GREEN VALLEY NEWS and SUN, a newspaper published every Sunday and Wednesday in the County of Pima, State of Arlzona, and of general circulation in said County, and that the hereto attached

PUBLIC NOTICE
APPLICATION FOR PAST CAP M&I WATER SERVICE
CAPITAL CHARGES
DOCKET NO. W-02304A-09-0576

was printed and published in the regular and entire issue of said GREEN VALLEY NEWS and SUN for 1 issues; that the first was made on the 11TH day of JULY, 2010 and the last publication thereof was made on the 11TH day of JULY, 2010; that said publication was made on each of the following dates, to-wit:

07/11/10

Request of (L) COMMUNITY WATER COMPANY OF GREEN VALLEY

green valley news and sun

By marilee wight

Subscribed and sworn to before me this 11TH day of JULY, 2010

Notary Public in and for the County of Pima, State of Arizona My Commission Expires: JULY 11, 2011



#FUL HER SWITT HITE



Community Water Company of Green Valley (Company) iffied an Application with the Arizona Corporation Commission (Commission) for an order that determines the Company's Agreement with Central Arizona Water Conservation District to not be an evidence of indebtentees that required Commission approval under A R. \$ § 40-301 and 40-302. In the alternative, the Company seeks approval of the Agreement and for it to make five installment payments of \$222.994.95 through December. 2011. This Application is available for inspection during regular business hours at the offices of the Commission in Phoenix, at 1200 West Washington Street, Phoenix Arizona; 85007, and on the internet via the Commission website (www.azzo.com) using the offices of the application can sto be made evaluable at CWCQV's offices, at 1501 South La Canada, Green You may have the right to inter-

Yolley: Articore.

You may have the right to interprene in the proceeding, intervention shall be in accordance with A.A.C. P-14-3-105. If you wish to intervene you must file an original and 13 copies of a timely written motion to intervene with the Commission and send a copy of the motion to the Applicant or its counsel and to all parties of record. The motion must, at a minimum, contain the following.

1. Your name, address, and telephone number and the name, address and telephone number of the proposed intervenor and of any parson upon whom service of documents is to be made; if different from the intervener.

2. A short statement of your interest in the proceeding i.e., a customer or potential customer of the Applicant, etc.).

3. Whether the proposed intervenor discrees a formal evidentiary hearing on the application and the teasons for such a bearing.

4. A statement certifying that you.

and the reasons for about a reco-ing.

4. A statement certifying that you have mailed a copy of the motion to intervene to the Applicant or their counsel and to all parties of record in the case.

riser crumsel and to all parties of record in the case.

If representation by counsel is required by Rule 31 of the Rules of the Artican Supreme Cour, inservention will be conditioned upon the intervenor obtaining counsel to represent the intervenor for more information about requesting intervention, visit the Commission's withsite at hits. Arm. Asco. confortations until the Commission's withsite at hits. Arm. Asco. confortations until the Commission's withsite at hits. Arm. And it is a party to request a hearing a party to make things. Invested to present such evidence at hearing to intervents. Invested, will not preclude any interested person or entity from providing public comment on the application will be favored instructions at huser Commission, and of the Commission of the Commission, or to the Commission, or to the Commission of the Commission, or to the Commission of the Commission of

PUBLIC NOTICE

submitted in this case by mailing a letter referencing Docket No. E-02304A-09-0575 to Arizona Corporation Commission, Con-surier Services Section, 1200 Wast Washington Street, Phoenia 85007.

Proenix 88007.

The Commission does not disordininate on the basis of disability in admission to its public meetings. Persons with a disability may request reasonable accommodations such as a sign language interpreter, as well as request this document in an alternative format, by contacting the ADA Coordinator, Shaylin A. Bernal, Service 1842, 1943, 1944, 19

Pub: Green Valley News & Sun Date: July 11, 2010*

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